

国务院办公厅关于在政府采购中实施本国产品标准及相关政策的通知
Notice of the General Office of the State Council on Implementing the Standards for Domestic Products and Related Policies in Government Procurement

国办发〔2025〕34号
Document No. Guo Ban Fa [2025] No. 34

各省、自治区、直辖市人民政府，国务院各部委、各直属机构：

To the people's governments of all provinces, autonomous regions, and municipalities directly under the Central Government, and all State Council departments and agencies directly under the State Council:

为构建统一开放、竞争有序的政府采购市场体系，完善政府采购制度，保障各类经营主体平等参与政府采购活动，根据《中华人民共和国政府采购法》、《中华人民共和国外商投资法》等有关法律法规规定，经国务院同意，现就政府采购中实施本国产品标准及相关政策通知如下：

In order to build a unified, open, and competitively orderly government procurement market system, improve the government procurement system, and ensure the equal participation of all types of business entities in government procurement activities, in accordance with the Government Procurement Law of the People's Republic of China, the Foreign Investment Law of the People's Republic of China, and other relevant laws and regulations, and with the consent of the State Council, we hereby notify you of the following matters regarding the implementation of standards for domestic products and related policies in government procurement:

一、本国产品标准

I. Standards for Domestic Products

本国产品应当符合以下条件：

Domestic products shall meet the following conditions:

（一）在中国境内生产

(1) Produced within the territory of China

产品应当在中国境内生产，即在中华人民共和国关境内实现从原材料、组件到产品的属性改变。

Products shall be produced within the territory of China, meaning that the change in attribute from raw materials and components to the finished product is achieved within the customs territory of the People's Republic of China.

属性改变是指经过制造、加工或者组装等工序，产生完全不同于原材料、组件的新产品，并具有新的名称和特征（用途）。属性改变不包括以下细微操作：

A change in attribute refers to processes such as manufacturing, processing, or assembly that result in a new product entirely different from the raw materials or components, possessing a new name and characteristics (use). A change in attribute does not include the following minor operations:

1. 为确保产品在运输或者储存期间保持某种状态而进行的操作；

1. Operations carried out to ensure the product remains in a certain state during transportation or storage;

2. 为产品运输或者销售进行的包装或者展示；

2. Packaging or display for the transportation or sale of the product;

- 3.在产品或者其包装上粘贴或者印刷品牌、标志、标识以及其他用于区分的标记;
3. Affixing or printing brands, logos, marks, and other distinguishing symbols on the product or its packaging;
- 4.简单的上漆、磨光和分装;
4. Simple painting, polishing, and dividing into lots;
- 5.其他不属于属性改变的情形。
5. Other circumstances that do not constitute a change in attribute.

(二) 在中国境内生产的组件成本占比达到规定比例

(2) The cost ratio of components produced in China reaches the specified proportion

产品在中国境内生产的组件成本占比应当达到规定比例，计算公式为：

$$\frac{\text{产品在中国境内生产的组件成本}}{\text{产品总成本}} \geq \text{规定比例}$$

The cost ratio of a product's components produced within China shall reach the specified proportion. The calculation formula is:

Costs of components produced in China / Total costs of product >= the specified proportion

财政部会同有关行业主管部门，分产品确定在中国境内生产的组件成本占比应当达到的规定比例。在分产品的中国境内生产的组件成本占比相关要求实施前，符合本通知第一条第（一）项条件的产品在政府采购活动中视同本国产品。

The Ministry of Finance, in conjunction with relevant industry authorities, shall determine the specified proportion that the cost ratio of components produced in China must reach for different products. Before the implementation of the specific requirements regarding the cost ratio of components produced in China for various products, products meeting the condition stipulated in Article I (1) of this Notice shall be treated as domestic products in government procurement activities.

(三) 特定产品的关键组件、关键工序符合相关要求

(3) Key components and key processes of specific products comply with relevant requirements

对特定产品，在符合本通知第一条第（一）项和第（二）项条件的基础上，应当符合财政部会同有关行业主管部门确定的其关键组件、关键工序在中国境内生产、完成等要求。

For specific products, in addition to meeting the conditions in Article I (1) and (2) of this Notice, they shall also comply with the requirements determined by the Ministry of Finance in conjunction with relevant industry authorities regarding the production of their key components and the completion of their key processes within China.

财政部会同有关行业主管部门自本通知施行之日起 5 年内，在充分征求有关内外资企业、行业协会商会等方面意见的基础上，分类施策、稳妥推进，分产品确定在中国境内生产的组件成本占比要求，以及特定产品的关键组件、关键工序相关要求，并根据不同行业的发展情况，在出台具体产品相关要求时，设置 3—5 年过渡期，逐步建立政府采购中本国产品标准体系和动态调整机制。Within 5 years from the effective date of this Notice, the Ministry of Finance, in conjunction with relevant industry authorities, shall, based on fully soliciting opinions from domestic and foreign-

invested enterprises, industry associations, chambers of commerce, and other parties, categorize measures and advance steadily, determining the requirements for the cost ratio of components produced in China for different products, as well as the requirements for key components and key processes of specific products. Depending on the development circumstances of different industries, a transition period of 3 to 5 years shall be set when issuing specific product requirements, to gradually establish a standard system for domestic products in government procurement and a dynamic adjustment mechanism.

二、本国产品标准的适用范围

II. Scope of Application of the Standards for Domestic Products

本国产品标准适用于货物，包括政府采购货物项目和服务项目中涉及的货物。适用本国产品标准的货物具体是指《政府采购品目分类目录》中的货物类产品，但不包括其中的房屋和构筑物，文物和陈列品，图书和档案，特种动植物，农林牧渔业产品，矿与矿物，电力、城市燃气、蒸汽和热水、水，食品、饮料和烟草原料，无形资产。

The standards for domestic products apply to goods, including those involved in government procurement projects for goods and service projects. The goods subject to the standards for domestic products specifically refer to the product categories listed in the Government Procurement Product Classification Catalog, excluding the following: houses and structures; cultural relics and display items; books and archives; special animals and plants; agricultural, forestry, animal husbandry, and fishery products; minerals and mineral substances; electricity, city gas, steam, hot water, water; food, beverage, and tobacco raw materials; and intangible assets.

三、对本国产品的支持政策

III. Support Policies for Domestic Products

政府采购活动中既有本国产品又有非本国产品参与竞争的，依法对本国产品给予价格评审优惠，对本国产品的报价给予 20% 的价格扣除，用扣除后的价格参与评审。

In government procurement activities where both domestic and non-domestic products participate in the competition, a price review preference shall be given to domestic products according to law. A 20% price deduction shall be applied to the quoted price of domestic products, and the deducted price shall be used in the review.

当采购项目或者采购包中含有多种产品，供应商为该采购项目或者采购包提供的符合本国产品标准的产品成本之和占该供应商提供的全部产品成本之和的比例达到 80% 以上时，依法对该供应商提供的全部产品给予价格评审优惠，即对该供应商提供的全部产品的总报价给予 20% 的价格扣除，用扣除后的价格参与评审。

When a procurement project or procurement lot contains multiple products, and the sum of the costs of the products provided by the supplier for that procurement project or lot that meet the standards for domestic products accounts for 80% or more of the total cost of all products provided by the supplier, a price review preference shall be given according to law to all products provided by that supplier. That is, a 20% price deduction shall be applied to the total quoted price of all products provided by the supplier, and the deducted price shall be used in the review.

四、政策执行要求

IV. Policy Implementation Requirements

（一）产品在中国境内生产的组件成本核算规则。产品在中国境内生产的组件成本，按照《中国境内生产的组件成本核算基本规则》（见附件 1）计算。

(1) Rules for calculating the cost of components produced in China. The cost of a product's components produced in China shall be calculated according to the "Basic Rules for Calculating the Cost of Components Produced in China" (see Attachment 1).

(二) 有关证明文件。采购人、采购代理机构应当在采购文件中明确要求供应商对其提供的产品出具《关于符合本国产品标准的声明函》(样式见附件 2, 以下简称《声明函》) 或财政部会同有关部门规定的有关证明文件。出具符合要求的《声明函》或有关证明文件的, 该产品视为本国产品, 采购人、采购代理机构不得再要求供应商提供其他证明材料。供应商提供虚假《声明函》、虚假证明文件谋取中标、成交的, 依照《中华人民共和国政府采购法》等法律法规规定追究相应责任。

(2) Relevant documentary proof. The procuring entity or procurement agency shall clearly require in the procurement documents that suppliers provide a "Declaration of Conformity with Standards for Domestic Products" (template see Attachment 2, hereinafter referred to as the "Declaration") or other relevant documentary proof stipulated by the Ministry of Finance in conjunction with relevant departments for the products they supply. If a Declaration or relevant documentary proof meeting the requirements is provided, the product shall be regarded as a domestic product, and the procuring entity or procurement agency shall not require the supplier to provide other supporting materials. If a supplier provides a false Declaration or false documentary proof to seek the award of a bidding, liability shall be pursued according to the Government Procurement Law of the People's Republic of China and other laws and regulations.

采购人、采购代理机构应当随中标、成交结果同时公告中标、成交供应商提供的《声明函》或有关证明文件。

The procuring entity or procurement agency shall announce the Declaration or relevant documentary proof provided by the winning supplier together with the announcement of the winning bid or result.

(三) 平等对待各类经营主体。国有企业、民营企业、外资企业等各类经营主体平等享受对本国产品的政府采购支持政策。采购人、采购代理机构在政府采购信息发布、供应商资格条件确定和资格审查、评审标准等方面, 要对各类经营主体一视同仁、平等对待, 切实保障各类经营主体公平竞争。各地区、各部门要加强统筹协调, 不得出台违反本通知规定的政策措施, 在政府采购活动中不得指定品牌或者限制品牌注册地、所有者, 不得以所有制形式、组织形式、股权结构、投资者国别以及其他不合理条件对供应商实行差别待遇或者歧视待遇。

(3) Equal treatment for all types of business entities. State-owned enterprises, private enterprises, foreign-invested enterprises, and other types of business entities shall equally enjoy the government procurement support policies for domestic products. Procuring entities and procurement agencies must treat all types of business entities equally and without discrimination in matters such as the release of government procurement information, determination of supplier qualification criteria and supplier qualification check, and review standards, effectively ensuring fair competition among all types of business entities. All regions and departments shall strengthen overall planning and coordination, shall not introduce policy measures that violate this Notice, shall not designate brands or restrict brand registration location or ownership in government procurement activities, and shall not apply differential or discriminatory treatment to suppliers based on ownership type, organizational form, equity structure, investor nationality, or other unreasonable conditions.

(四) 中华人民共和国缔结或者共同参加的国际条约、协定对政府采购中本国产品政策另有规定的, 按照有关条约、协定执行。

(4) If international treaties or agreements concluded or jointly participated in by the People's Republic of China contain different provisions regarding policies for domestic products in government procurement, those treaties or agreements shall prevail.

五、争议处理

V. Dispute Resolution

财政部门在政府采购投诉处理、监督检查中，对涉及本国产品标准争议事项的处理，按照政府采购相关法律法规规定等执行，必要时由有关部门或者专业机构对相关事项予以核实。各有关部门、专业机构及其工作人员对政府采购投诉处理、监督检查中知悉的商业秘密负有保密义务。

The handling of disputes related to the standards for domestic products by Official Finance Departments during the processing of government procurement complaints, supervision, and inspections shall be carried out in accordance with relevant government procurement laws, regulations, and provisions. When necessary, relevant departments or professional institutions shall verify the relevant matters. All relevant departments, professional institutions, and their staff have a duty of confidentiality regarding trade secrets learned during the handling of government procurement complaints, supervision, and inspections.

（一）政府采购投诉处理、监督检查中，对产品或组件是否在中国境内生产存在争议的，按照以下原则处理：

(1) During the handling of government procurement complaints, supervision, and inspections, disputes over whether a product or component is produced in China shall be handled according to the following principles:

1.对于组装类产品或组件，相关供应商及制造商应当提供产品或组件的采购合同，进货记录，制造、加工、组装记录以及其他证明材料。上述证明材料能够证明产品或组件在中国境内生产的，相关产品或组件即可视为在中国境内生产。

For assembled products or components, the relevant supplier and manufacturer shall provide procurement contracts for the product or components, records of incoming goods, manufacturing, processing, assembly records, and other supporting materials. If the aforementioned materials can prove that the product or component is produced in China, the relevant product or component shall be deemed produced in China.

2.对于由原材料直接制造、加工形成的产品或组件，如钢材、陶瓷制品、玻璃等，相关供应商及制造商应当提供产品或组件包装上依法标注的生产厂址等信息。生产厂址位于中华人民共和国境内的，相关产品或组件即可视为在中国境内生产。

2. For products or components directly manufactured or processed from raw materials, such as steel, ceramics, glass, etc., the relevant supplier and manufacturer shall provide information such as the production site legally marked on the product or component packaging. If the production site is located within the customs territory of the People's Republic of China, the relevant product or component shall be deemed produced in China.

（二）政府采购投诉处理、监督检查中，对产品在中国境内生产的组件成本占比、采购项目或采购包中本国产品成本占比是否达到规定比例存在争议的，相关供应商及制造商应当提供组件或产品的会计核算数据、采购合同、进货记录等，财政部门按照中国境内生产的组件成本核算相关规则予以认定。

(2) During the handling of government procurement complaints, supervision, and inspections, disputes over whether the cost ratio of a product's components produced in China or the cost ratio of domestic products in a procurement project or lot reaches the specified proportion shall be resolved by the relevant supplier and manufacturer providing accounting data, procurement

contracts, records of incoming goods, etc., for the components or products. The Official Finance Department shall make a determination according to the relevant rules for calculating the cost of components produced in China.

（三）政府采购投诉处理、监督检查中，对特定产品的关键组件是否在中国境内生产存在争议的，按照本通知第五条第（一）项规定的原则处理；对特定产品的关键工序是否在中国境内完成存在争议的，相关供应商及制造商应当提供关键工序在中国境内完成的记录等材料予以证明。

(3) During the handling of government procurement complaints, supervision, and inspections, disputes over whether the key components of a specific product are produced in China shall be handled according to the principles stipulated in Article V (1) of this Notice; disputes over whether the key processes of a specific product are completed in China shall be resolved by the relevant supplier and manufacturer providing records and other materials proving that the key processes were completed in China.

政府采购投诉处理、监督检查中，相关供应商及制造商未按上述要求提供证明材料或提供的材料不足以证明产品符合本国产品标准的，不应当享受对本国产品的政府采购支持政策，由此影响或者可能影响采购结果的，财政部门按照政府采购相关法律法规规定等处理。

During the handling of government procurement complaints, supervision, and inspections, if the relevant supplier or manufacturer fails to provide supporting materials as required above, or if the materials provided are insufficient to prove that the product conforms to the standards for domestic products, the product shall not enjoy the government procurement support policies for domestic products. If this affects or may affect the procurement result, the Official Finance Department shall handle the matter according to relevant government procurement laws and regulations.

本通知自 2026 年 1 月 1 日起施行。

This Notice shall take effect on January 1, 2026.

附件：1. 中国境内生产的组件成本核算基本规则

Attachments: 1. Basic Rules for Calculating the Cost of Components Produced in China

2. 关于符合本国产品标准的声明函

2. Declaration of Conformity with Standards for Domestic Products

国务院办公厅

General Office of the State Council

2025 年 9 月 28 日

September 28, 2025

（此件公开发布）

(This document is publicly released)

附件 1

Attachment 1

中国境内生产的组件成本核算基本规则

Basic Rules for Calculating the Cost of Components Produced in China

产品在中国境内生产的组件成本，一般按照其二级组件的相关成本进行核算。按照产品的一级组件进行成本核算能够满足中国境内生产的组件成本判定需求的，可以按照一级组件的相关成本进行核算。

The cost of a product's components produced in China is generally calculated based on the relevant costs of its secondary components. If calculating based on the product's primary components can meet the needs for determining the cost of components produced in China, the relevant costs of the primary components may be used for calculation.

一、产品的一级组件是指直接组成产品的组件。产品的二级组件是指直接组成产品一级组件的组件。一级组件不可分解的，视同二级组件。

A primary component of a product refers to a component that directly constitutes the product. A secondary component of a product refers to a component that directly constitutes a primary component of the product. If a primary component cannot be decomposed, it is regarded as a secondary component.

二、二级组件在中国境内生产的，其全部成本计入中国境内生产的组件成本；二级组件不在中国境内生产的，其成本不计入中国境内生产的组件成本。

2. If a secondary component is produced in China, its entire cost is included in the cost of components produced in China; if a secondary component is not produced in China, its cost is not included in the cost of components produced in China.

三、产品总成本和组件成本以相关会计核算数据、采购合同、进货记录等为基础进行计算。

3. The total product cost and component costs shall be calculated based on relevant accounting data, procurement contracts, records of incoming goods, etc.

四、需要对成本核算规则予以进一步明确的其他有关事项，由财政部会同有关部门另行规定。

4. Other related matters requiring further clarification of the cost calculation rules shall be separately stipulated by the Ministry of Finance in conjunction with relevant departments.

附件 2

Attachment 2

关于符合本国产品标准的声明函

Declaration of Conformity with Standards for Domestic Products

本公司（单位）郑重声明，根据《国务院办公厅关于在政府采购中实施本国产品标准及相关政策的通知》（国办发〔2025〕34号）的规定，本公司（单位）提供的以下产品属于本国产品。具体情况如下：

This company (unit) solemnly declares that, according to the provisions of the "Notice of the General Office of the State Council on Implementing the Standards for Domestic Products and Related Policies in Government Procurement" (Document No. Guo Ban Fa [2025] No. 34), the following products supplied by this company (unit) qualify as domestic products. The specific details are as follows:

（产品名称 1）¹，生产厂为（厂名）²，厂址为（生产厂址）。（产品名称 1）的中国境内生产的组件成本占比 $\geq$ （规定比例）³。（产品名称 1）的（关键组件）⁴在中国境内生产。（产品名称 1）的（关键工序）⁵在中国境内完成。

(Product Name 1) ¹, manufactured by (Factory Name) ², factory address (Factory Address). The cost ratio of components produced in China for (Product Name 1) is $\geq$ (Specified Proportion) ³. The (Key Component(s)) ⁴ of (Product Name 1) is/are produced in China. The (Key Process(es)) ⁵ of (Product Name 1) is/are completed in China.

English translated by DeepSeek AI and proof-read by CI legal team

(产品名称 2), 生产厂为 (厂名), 厂址为 (生产厂址)。(产品名称 2) 的中国境内生产的组件成本占比 $\geq$ (规定比例)。(产品名称 2) 的 (关键组件) 在中国境内生产。(产品名称 2) 的 (关键工序) 在中国境内完成。

(Product Name 2), manufactured by (Factory Name), factory address (Factory Address). The cost ratio of components produced in China for (Product Name 2) is $\geq$ (Specified Proportion). The (Key Component(s)) of (Product Name 2) is/are produced in China. The (Key Process(es)) of (Product Name 2) is/are completed in China.

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...

本公司 (单位) 对上述声明内容的真实性负责。如有虚假, 愿承担相应法律责任。

This company (unit) takes responsibility for the authenticity of the above declaration. If false, we are willing to bear corresponding legal responsibility.

公司 (单位) 名称 (盖章):

Company (Unit) Name (Seal):

日期: 年 月 日

Date: Year Month Day

¹ 产品如有型号, 请在“产品名称”栏一并填写。

¹ If the product has a model number, please include it in the "Product Name" field.

² 生产厂名与厂址应与生产厂营业执照载明的相关信息保持一致。

² The factory name and address should be consistent with the relevant information stated on the manufacturer's business license.

³ 该产品的中国境内生产的组件成本占比相关要求实施前, “规定比例”栏可不填, 下同。

³ Before the implementation of the relevant requirements for the cost ratio of components produced in China for this product, the "Specified Proportion" field may be left blank. The same applies below.

⁴ 该产品的关键组件要求实施前, “关键组件”栏可不填, 下同。

⁴ Before the implementation of the key component requirements for this product, the "Key Component(s)" field may be left blank. The same applies below.

⁵ 该产品的关键工序要求实施前, “关键工序”栏可不填, 下同。

⁵ Before the implementation of the key process requirements for this product, the "Key Process(es)" field may be left blank. The same applies below.